# Procurement

#### What is Procurement?



#### Introduction

- What is Procurement?
- National Strategy
- Annual Efficiency Statement
- Standing Orders
- Procurement / Tenders Processes
- e-procurement
- Organisations

#### What is **Procurement?**

Process of obtaining:

- Supplies i.e. stationery, cleaning materials
- Services i.e. consultancy, surveying
- Works i.e. construction of a building or road
- Covers the full life cycle of asset or service from manufacture to disposal

## Why is procurement important?

- Impact upon all aspects of
  - Service delivery
  - Council performance
- Local authorities spend £40bn every year on behalf of citizens
- Effective procurement can contribute towards Authority savings
  - Current multi-functional device contract

#### MBC - 2004/5 £120million approx

- 23% within MBC postcodes
- 20% within the Tees Valley (ex MBC)
- 16% within North East (ex TV & MBC)
- 41% outside North East

Almost 60% of Council spend stays in the North-East Region

#### **National Procurement Strategy**

- December 2003
- Following on from Byatt report
  - Opportunities to develop and improve procurement processes
- Designed to help local authorities:
  - Achieve best value for money
  - Get the outcomes they want
  - Scope for potential cost savings through more efficient procurement practices

#### MBC Corporate Procurement Strategy (Executive 19<sup>th</sup> August 2004)

- Taking into account recommendations within National Strategy
- Clear framework for Procurement
  - Reflects corporate plan
  - Framework for best value
- Action plan
  - National Procurement milestones
- Contributes towards Council's CPA rating
- Development plan August 2006

#### **Centres of Excellence**

- Central Government support to local authorities
- Nine centres of excellence
- Assist in implementing Procurement Strategy
- Aimed at innovation change by providing:
  - Expertise
  - Sharing existing good practice

# North East Centre of Excellence (NECE)

- Hosted by Gateshead
  - In co-operation with all other authorities in the region
- NECE projects MBC are involved in
  - Joint Tees Valley Vehicle Procurement Project
  - Development of a Regional Collaborative Contract Programme
  - Development of a Regional Cross Public Sector Procurement Concordat
  - Standardisation of Tender Documents

#### Gershon – Annual Efficiency Statement (AES)

- Sir Peter Gershon
  - Invited to undertake an Independent Review of Public Sector Efficiency
- Independent review of Public Sector Efficiency
- Release major resources more efficiently into front line services
- Direct feed into 2004 Spending Review
- Procurement is a vital component
- Council's AES can be found on www.communities.gov.uk

#### **MBC's Efficiency Statement**

- First Annual Efficiency Statement submitted to the ODPM on 15<sup>th</sup> April 2005
- Proposals of £4.8m for 2006/07
- Based on
  - Vision maintaining a strong & ambitious vision for the future
  - Performance management framework
  - Procurement clear framework set out within the Corporate Procurement Strategy

#### **Council's Constitution**

- Procurement process responsibility largely delegated to Directors
- Executive approval is required for expenditure over £75,000 (forward work programme)
- The Director of Legal and Democratic Services and Director of Resources also have specific duties
- The Executive Member for Resources is the Member Champion for Procurement

### **Legislation & Standing Orders**

- European legislation (OJEU)
  - Works over £3,611,319
  - Goods, Materials and Services over £144,371
- Total contract value over 48-months
- UK law
- Standing orders -Define the framework
- Internal Financial thresholds

#### **Standing Orders - thresholds**

Works	Goods, Materials & Services	Consultants	Requirements
Up to £9,799	Up to £4,999	Up to £14,999	Neither written quotations nor tenders need to be invited but Accounting Instructions must be observed.
£9,800 - £99,999	£5,000 - £34,999	£15,000 - £49,999	At least three written quotations. Tenders can be sought but this is optional.
£100,000 - £499,999	£35,000 - £100,000	£50,000 - £99,999	At least 3 Tenders must be sought. The Tender advert(s) must be placed in at least one local paper and on the government website Supply2.gov.uk
£500,000 - £3,611,319	Above £100,000	Above £100,000	EC Procedure - OJEU notice. Even if not a mandatory service. At least 3 tenders must be sought, ensuring that the tender process complies with the EC Directives. In addition tender adverts must be placed in at least one local paper.
Above £3,611,319 (EC threshold)	Above £144,371 (EC threshold)	Above £144,371 (EC threshold)	EC Procedure - OJEU notice At least 3 tenders must be sought, ensuring that the tender process complies with the EC Directives. In addition tender adverts must be placed in at least one local paper.

#### **Exemptions from Standing Orders**

- In cases where it is not possible to comply
  - Only one supplier
  - Emergency
- Formal exemption approval is needed from:
  - Internal Audit
  - Director of Resources
  - Director of Legal & Democratic Services
- In some cases the exemption must be sought from Executive Members

#### **Procurement Processes**

- Guidance given in Desk-top guide to Procurement
- Existing contract
- Quotation or Tenders
- Quotations RFQ, HBS Corporate Procurement Team via SAP
- Tenders
  - Open any supplier
  - Restricted PQQ used to pre-select
  - Negotiated tend to be above EC thresholds

#### **Tender Process**

- Business case
- SCPU contacted advice
- Tender documents (SCPU standard documents)
- SCPU advised of tender date to include within Council's tender notification system
- Advert issued (Local press/Supply2Gov/OJEU)
- Members Services informed of tender return date
- Tender documents issued

#### **Tender Process - con**

- Date for opening arranged with Members Services
- Tenders evaluated
- Approval sought to accept
  - Most economically advantageous
- Unsuccessful companies informed
- Award & Formal contract exchange
- Pre-start meeting,
- SCPU informed to include on corporate register and issue OJEU award notice if required

#### **Gateway Reviews**

- Business Justification
  - Council's vision and key aims
  - Implications of not proceeding
- Recommendations, Project Management and Contract Approval
  - Outcome of tender evaluation
- Project Performance and Outcome
  - Was business case realistic
  - Outcome achieved

### **Prior Information Notice (PIN)**

- Formal notice to OJEU
- Indication of goods, services and works that Council intends to procure
- Allows reduction in statutory time periods
- Ensures interested parties have time to prepare

#### e-procurement

- Electronic system to acquire goods, works and payments
  - Complete 'end to end' procurement systems integrated into financial systems
  - QT tender used for e-tendering, SAP module used for quotations
  - Web-based systems to enable ordering from approved catalogues
  - Electronic auctions NEPO stationery contract
  - Procurement cards Travel, Schools, Catering
  - Payment through BACS and CHAPS

#### **MBC** website

- Business Section
  - Forthcoming tender opportunities
  - Corporate Procurement Strategy
  - Contract Standing Orders
  - Business Guide how to do business

#### Small Business Friendly Concordat (SME) – Executive 18<sup>th</sup> August 2005

- MBC have declared support for the SME Friendly Concordat
  - Non-statutory code of practice set up by the Office of the Deputy Prime Minister
  - Set up to encourage effective trade between Local Authorities and Small Businesses

### **Purchasing Organisations**

- NEPO, YPO, OGC, TVJPG
- Aggregating contracts
- Efficiency savings on tendering
- Pooling purchasing knowledge and expertise
- NEPO Purchasing and contracting consortium
  - 11 full members
  - 13 associate members
- Annual Exemption NEPO, OGC (Executive 10<sup>th</sup> May 2006), YPO (Executive 7<sup>th</sup> July 2006)

#### Tees Valley Joint Procurement Group

- Authorities within the Tees Valley (Middlesbrough, Stockton, Redcar & Cleveland, Hartlepool, Darlington and Cleveland Police)
- Aim to:
  - Share information
  - Identify collaborative procurement opportunities
  - Deliver efficiency savings
  - Joint procurement plan for goods and services